



City of Jacksonville Beach

Special Briefing Notice

11 North Third Street
Jacksonville Beach, Florida

City Council

Tuesday, May 27, 2025

5:30 PM

City Hall 1st Floor Conference Room

City Manager Mike Staffopoulos will conduct a Council Briefing to update the City Council about ongoing items in the City. The Briefing will include, but not be limited to, the following topics:

- A. Urban Trails Project

Council Members in attendance may include:

Mayor:	Christine Hoffman		
Council Members:	Sandy Golding	Bill Horn	Dan Janson
	Greg Sutton	John Wagner	Bruce Wouters

Please note: Council Members in attendance may vary according to their schedules.

No public comments are taken at the City Manager's Council Briefing.

If you are a person with a disability who needs an accommodation to participate in a meeting, you are entitled, at no cost to you, to the provision of certain assistance. Please contact the ADA Coordinator by phone 904-712-6297 or submit an [Accommodation Request](#) to the ADA Coordinator as far in advance of the meeting as possible; preferably 7 days but no less than 2 business days, before the meeting. If you are hearing or voice impaired, please call Florida Relay at 711 for assistance.



CITY COUNCIL BRIEFING TOPIC	
TO:	Michael J. Staffopoulos, City Manager
FROM:	Jason Phitides, Director of Parks and Recreation
DATE:	May 27, 2025
SUBJECT:	Urban Trails Project

BACKGROUND

In December 2022, the City Council adopted the Urban Trails Master Plan and provided staff direction to prioritize four east-west corridors for design and construction. The corridors were:

- 15th Avenue North – from Penman Road to 1st Street North
- 8th Avenue North to 10th Street North, then from 9th Avenue North from 10th Street North to 1st Street North
- 4th Avenue North from Penman Road to the Pier
- Jacksonville Drive from South Beach Parkway to 1st Street South

In June 2024, the City Council agreed to continue the design and construction of the Jacksonville Drive corridor from South Beach Parkway to 3rd Street South. Designs on the remaining corridors were suspended to allow further community input.

In November 2024, a public survey was published to solicit community feedback. The City Council reviewed the results of the November survey at a Council Briefing on March 10, 2025. A summary of the City Council discussion included the following:

- Based on the results of the survey, the consensus of the City Council was to thoughtfully proceed with the urban trails project.
- An agreement to hold an additional Council Briefing to develop a strategy to re-prioritize the development of the project.
- Proposal to hold a targeted Town Hall meeting (or meetings) aimed at educating and engaging residents.
- Defer the acceptance of the FRDAP Grant received for the 4th Avenue North corridor from Penman Road to the Pier, pending the outcome of the Council Briefing and Town Hall meeting.

FINANCIAL IMPACT

TBD

COUNCIL DIRECTION REQUESTED

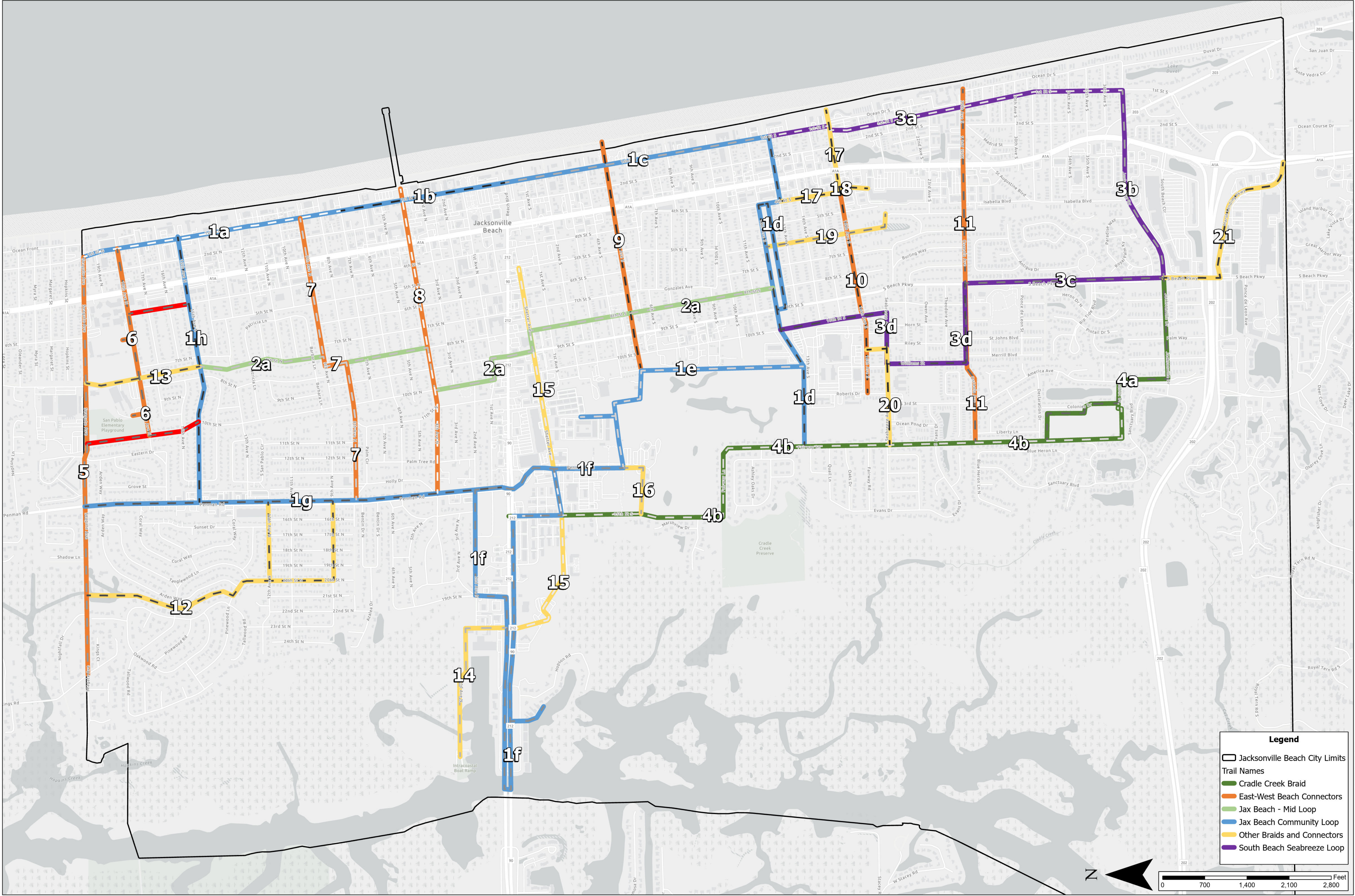


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1. Does the City Council wish to re-prioritize the development of the project?
2. Does the City Council wish to proceed with design concepts for the 15th Ave North, 8th Ave North/9th Ave North and 4th Ave North corridors?

ATTACHMENTS

1. Network Map by Trail
2. UTMP by Segment Detail



Jacksonville Beach Urban Trails

City of Jacksonville Beach -- Urban Trails Project - Adopted Network and Cost Estimates

Based on Construction cost per mile \$ 375,000

Design costs based on construction 12%

	Trail Name	Roadway	#	Segment	Category	T1	T2	Width	Length	Incr.	Special Increase Reason	Design	Construction	Total Cost
1	Jax Beach Community Loop	1st Street N	a	Seagate Ave to 7th Ave N	Primary	Loop	B-2	12	0.7	2	Extra demo and work on existing street	\$ 62,100	\$ 517,500	\$ 579,600
		1st Street N	b	7th Ave N to Beach Blvd	Primary	Loop	B-2	12	0.7	2	Extra demo and work on existing street	\$ 58,500	\$ 487,500	\$ 546,000
		1st Street S	c	Beach Blvd to 13th Ave S	Primary	Loop	B-2	12	0.8	2	Extra demo and work on existing street	\$ 72,000	\$ 600,000	\$ 672,000
		12th Ave S / 13th Ave S	d	1st St South to Golf Course	Primary	Loop	B	12	0.7	2	Bridge and intersection work	\$ 60,300	\$ 502,500	\$ 562,800
		Golf Course Route	e	13th Ave S / Penman Rd	Primary	Loop	A	12	1.2	2	Protection fencing	\$ 110,700	\$ 922,500	\$ 1,033,200
		Beach Blvd Bridge	f	Penman Rd S to Penman Rd	Primary	Loop	C	12	1.9	1		\$ 84,150	\$ 701,250	\$ 785,400
		Penman Rd	g	Beach Blvd to 15th Ave N	Primary	Loop	B	10	1	1		\$ 43,650	\$ 363,750	\$ 407,400
		15th Avenue	h	Penman Rd to 1st St N	Primary	Loop	B	10	0.8	1		\$ 37,800	\$ 315,000	\$ 352,800
											Subtotal Jax Beach Community Loop	\$ 529,200	\$ 4,410,000	\$ 4,939,200
2	Jax Beach - Mid Loop	N 8th St / S 8th St	a	15th Ave N to 12th Ave S	Primary	Braid	B-2	10	2.1	1.3	Extra demo and work on existing street	\$ 122,850	\$ 1,023,750	\$ 1,146,600
3	South Beach Seabreeze Loop	1st Street S	a	13th Ave S to Jacksonville Dr	Primary	Loop	B-2	10	1.3	1.5	Extra demo and work on existing street	\$ 85,725	\$ 714,375	\$ 800,100
		Jacksonville Drive	b	1st St S to S Beach Pky	Primary	Loop	B	12	0.3	1		\$ 13,500	\$ 112,500	\$ 126,000
		S Beach Pkwy to Osceola Ave	c	Jax Dr to Williams St	Primary	Loop	C	10	0.9	1		\$ 39,150	\$ 326,250	\$ 365,400
		Williams St/16th Ave S/ 10th St S	d	Osceola Ave to 13th Ave	Primary	Loop	C	10	0.9	1		\$ 41,850	\$ 348,750	\$ 390,600
											Subtotal South Beach Seabreeze Loop	\$ 180,225	\$ 1,501,875	\$ 1,682,100
4	Cradle Creek Braid	Jacksonville Dr/American Ave	a	Osceola Ave to landfill	Secondary	Braid	B	10	0.5	1		\$ 20,250	\$ 168,750	\$ 189,000
		Fairway Lane/S 15th St	b	Landfill to Beach Blvd	Secondary	Braid	C	10	2.1	1		\$ 96,300	\$ 802,500	\$ 898,800
											Subtotal Cradle Creek Braid	\$ 116,550	\$ 971,250	\$ 1,087,800
EAST - WEST BEACH CONNECTORS:														
5	Seagate Waterway	Seagate Ave		1st St N to Kings Rd	Secondary	Connector	B	10	0.5	4		\$ 95,400	\$ 795,000	\$ 890,400
6	San Pablo Fletcher Connector	18th Ave N		10th St N to 1st St N	Secondary	Connector	C	12	1	1		\$ 45,000	\$ 375,000	\$ 420,000
7	North Cross Town Connector	8th Ave N / 9th Ave N		Penman to 1st St N	Secondary	Connector	A	12	1	1.5	Utility obstruction east of A1A	\$ 67,500	\$ 562,500	\$ 630,000
8	Pier Connector	4th Ave N		Penman Rd to Beach	Secondary	Connector	C	10	1	1		\$ 44,550	\$ 371,250	\$ 415,800
9	Oceanfront Park	5th Ave S		Golf Course to Beach	Secondary	Connector	C	10	0.7	1		\$ 30,150	\$ 251,250	\$ 281,400
10	16th Ave South	16th Ave S		10th St NS to 4th St S	Secondary	Connector	C	10	0.7	1		\$ 30,150	\$ 251,250	\$ 281,400
11	Osceola Beach Access	Osceola Ave		Fairway Lane to Beach	Secondary	Connector	C	10	1.1	1		\$ 51,300	\$ 427,500	\$ 478,800
OTHER BRAIDS/CONNECTORS:														
12	Tall Pines Park Braid	20th StN Greenway/ 9th Ave N		Penman Rd to Seagate Ave	Secondary	Braid	A	10	1.1	1.25	Greenway access difficulty	\$ 60,188	\$ 501,563	\$ 561,750
13	San Pablo Fletcher Nature Trail	Canal- North of 8th		15th Ave N to Seagate Ave	Primary	Connector	A	12	0.4	1.25	Greenway access difficulty	\$ 20,250	\$ 168,750	\$ 189,000
14	Beach Blvd Basin	2nd Ave North		Beach Blvd to Basin	Secondary	Connector	C	8	0.5	1		\$ 22,950	\$ 191,250	\$ 214,200
15	Middle Beach Commons	Shetter Ave		S 15th St to 5th St N	Secondary	Connector	C	10	0.8	1		\$ 35,550	\$ 296,250	\$ 331,800
16	Wingate Park Connector	Park Access Route		S 15th St to Penman Rd S	Secondary	Connector	A	10	0.2	1		\$ 6,750	\$ 56,250	\$ 63,000
17	Huguenot Park Braid	16th Ave S/4th St S		13th Ave S to 1st St S	Secondary	Braid	C	8	0.4	1		\$ 18,000	\$ 150,000	\$ 168,000
18	Pablo Connector	4th Street S		13th Ave S to south end canal	Secondary	Connector	C	8	0.4	1.5	Greenway access difficulty	\$ 27,000	\$ 225,000	\$ 252,000
19	Sandra Dr Connector	6th St S		13th Ave S to Sandra Dr	Secondary	Connector	B-2	10	0.4	1		\$ 17,100	\$ 142,500	\$ 159,600
20	Baptist Medical Connector	Seabreeze Ave		Fairway Lane to hospital	Secondary	Connector	C	8	0.4	1		\$ 19,800	\$ 165,000	\$ 184,800
21	St. John's Connector	Marsh Landing Parkway		S Beach Parkway to A1A	Secondary	Connector	C	10	0.6	1		\$ 27,000	\$ 225,000	\$ 252,000
									27.1		GRAND TOTALS	\$ 1,567,463	\$ 13,062,188	\$ 14,629,650