Minutes of Regular City Council Meeting
held Monday, December 16, 2024 at 6:00 P.M.
in the Council Chambers, 11 North 3rd Street,
Jacksonville Beach, Florida

JAX EST. 1907 BEACH

OPENING CEREMONIES: INVOCATION, FOLLOWED BY SALUTE TO THE FLAG

Council Member Janson provided the invocation, followed by the Pledge of Allegiance.

CALL TO ORDER:

Mayor Hoffman called the meeting to order at 6:00 P.M.

ROLL CALL:

Mayor:	Christine Hoffman		
Council Members:	Sandy Golding	Bill Horn	Dan Janson
	Greg Sutton	John Wagner	Bruce Wouters

Also present were: City Manager Mike Staffopoulos, City Attorney David Migut, Director of Public Works Dennis Barron, Director of Planning and Development Heather Ireland, and City Clerk Sheri Gosselin.

APPROVAL OF MINUTES:

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, and passed unanimously to approve the following minutes:

- Regular City Council Meeting held on December 2, 2024

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to approve the following minutes:

- Council Briefing held on December 9, 2024

Motion to Amend: It was moved by Ms. Golding, seconded by Mr. Horn, to amend the minutes to include the Council discussed agenda topics to be discussed in the January 6, 2025 Briefing.

Motion to Amend
Voice Vote: In a voice vote, the motion to amend passed unanimously.

Motion as Amended
Voice Vote: In a voice vote, the motion as amended passed unanimously.

APPROVAL OF THE AGENDA

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to approve the agenda.

Voice Vote: In a voice vote, the motion passed unanimously.

ANNOUNCEMENTS:

Mayor Hoffman announced Council Member Wagner was recognized by the University of North Florida and the International Healthcare Symposium as the inaugural North Florida Healthcare Leader of the Year.

Council Member Golding highlighted the Jacksonville Beach Police Department's Children's Christmas Party, thanking Sergeant Tonya Tator, the Police Department, Citizen Police Academy Alumni Association (CPAAA) volunteers, and Rockaway Sustainable Landscaping for their contributions to the event. Ms. Golding thanked the Police Department for partnering with San Pablo Elementary School and San Pablo Parent Teacher Association (PTA) to collect donations for local children in need. She noted the 50th Citizen Police Academy would start on January 9, 2025. Ms. Golding stated Representative Kiyan Michael would hold a town hall on December 21, 2024.

Council Member Janson recapped the recent council briefing and last quarterly pension meeting. He praised the Pension Board for their work. Mr. Janson provided updates from a Florida League of Cities (FLC) Policy Committee meeting he attended, emphasizing affordable housing and impact fees as key priorities for 2025.

Council Member Sutton noted the Police Department Christmas party was well attended. Mr. Sutton recognized the Wingate family and the recent loss of Jenny Wingate on December 11, 2024.

Council Member Wagner recognized the loss of the Wingate family. Mr. Wagner reflected on the community activities downtown on December 14, 2024, highlighting the Police Department Christmas party, Christmas North Pole Express at the Beaches Museum, and Deck the Chairs.

Mr. Janson recognized the recent Wisconsin school shooting.

Mayor Hoffman shared Beaches Museum had a record-breaking Beaches North Pole Express event and announced Christmas at the Cabin, on December 19, 2024, and a Menorah Lighting on December 26, 2024.

COURTESY OF THE FLOOR TO VISITORS: None

CONSENT AGENDA:
Item A Accept the Monthly Financial Reports for the Month of November 2024

Item B **Adopt Resolution No. 2186-2024 amending the Position Classification and Pay Plan**

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to approve the Consent Agenda.

Voice Vote: In a voice vote, the motion passed unanimously.

MAYOR AND CITY COUNCIL: None

CITY CLERK: None

CITY MANAGER/NEW BUSINESS:

Item A **Approve/Disapprove the appeal of bid protest for Bid No. 2425-01 for the Construction of 20 Dune Walkovers**

City Manager Mike Staffopoulos provided background. City Attorney David Migut reviewed the bid protest process.

Mayor Hoffman opened public comment.

The following spoke in support of the bid protest:

- Joseph Lane, 215 North Eola Drive, Orlando

Mayor Hoffman closed public comment.

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to disapprove the appeal of bid protest for Bid No. 2425-01 for the Construction of 20 Dune Walkovers.

Discussion: A discussion ensued about underground utilities, types of licenses, dune walkovers, and the previous contractor.

Mr. Lane and Brandon José provided closing comments.

Discussion: A discussion continued about rejecting all bids, underground utilities, bid process, project requirements, specialty contractor, dune walkovers, bid, the options available to the Council, and the current motion.

Michael Klink, with Four Waters Engineering, the City's Construction Administrator, provided additional comments regarding the bid instructions.

Roll Call Vote: Ayes – Janson.
Nays – Golding, Horn, Sutton, Wagner, Wouters, and Mayor Hoffman.

The motion to disapprove failed 6-1.

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to approve the appeal of bid protest for Bid No. 2425-01 for the Construction of 20 Dune Walkovers.

Discussion: A discussion ensued about the appeal and ability to reject all bids.

Roll Call Vote: Ayes – Horn, Sutton, Wagner, Wouters, Golding, Janson, and Mayor Hoffman.

The motion to approve passed unanimously.

Item B **1. Award/Reject Bid No. 2425-01 for the Construction of 20 Dune Walkovers to ________ for an amount not to exceed $________;**

2. Authorize the Mayor and City Manager to negotiate and execute a contract as a result of this bid award;

3. Approve/Reject Construction Administration Services to Four Waters Engineering for an amount not to exceed $203,063;

4. Authorize the Mayor and City Manager to negotiate and execute a contract for Construction Administration Services as a result of this bid award

Director of Public Works Dennis Barron provided comments about the project timeline and turtle season.

Discussion: A discussion ensued about bidders, rebidding, and the bid.

Motion: It was moved by Mr. Sutton, seconded by Mr. Janson, to reject all bids for Bid No. 2425-01 and rebid the project.

Discussion: A brief discussion continued about the RFP, previous dune walkover project, bid rejection, and amending the motion.

Motion to Amend: It was moved by Mr. Sutton, seconded by Mr. Janson, to amend the motion to reject all bids for Bid No. 2425-01 based on inadequate and inconsistent specifications.

Discussion: None

Motion to Amend Roll Call Vote: Ayes – Janson, Sutton, Wagner, Wouters, Golding, Horn, and Mayor Hoffman.

The motion to amend passed unanimously.

Discussion: None

Amended Motion Roll Call Vote: Ayes – Sutton, Wagner, Wouters, Horn, and Janson.
Nays – Golding and Mayor Hoffman.

The amended motion passed 5-2.

The City Council recessed at approximately 7:25 P.M.

The City Council reconvened at approximately 7:30 P.M.

Item C **1. Approve/Disapprove the reappointment of Jennifer Williams to a new four-year Regular Member term on the Board of Adjustment (BOA) expiring December 31, 2028; and**

2. Approve/Disapprove the appointment of Matt Metz to fill the remainder of the unexpired Regular Member seat on the BOA with a term expiration of December 31, 2025; and

3. Approve/Disapprove the appointment of Laura Tierney to fill the remainder of the unexpired 1st Alternate seat on the BOA with a term expiration of December 31, 2025; and

4. Nominate and appoint a new 2nd Alternate to fill the remainder of the unexpired 2nd Alternate seat on the BOA with a term expiration of December 31, 2025

Mayor Hoffman provided background on the item.

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to approve the reappointment of Jennifer Williams to a new four-year Regular Member term on the Board of Adjustment (BOA) expiring December 31, 2028.

Discussion: A discussion ensued about BOA decisions.

Roll Call Vote: Ayes – Wagner, Golding, Horn, Janson, Sutton, and Mayor Hoffman.
Nays – Wouters.

The motion passed 6-1.

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to approve the appointment of Matt Metz to fill the remainder of the unexpired Regular Member seat on the BOA with a term expiration of December 31, 2025.

Discussion: None

Roll Call Vote: Ayes – Golding, Horn, Janson, Sutton, and Wagner, Mayor Hoffman.
Nays – Wouters.

The motion passed 6-1.

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to approve the appointment of Laura Tierney to fill the remainder of the unexpired 1st Alternate seat on the BOA with a term expiration of December 31, 2025.

Discussion: None

Roll Call Vote: Ayes – Golding, Horn, Janson, Sutton, and Wagner, Mayor Hoffman.
Nays – Wouters.

The motion passed 6-1.

Motion: It was moved by Ms. Golding to appoint Douglas Dell to fill the remainder of the unexpired 2nd Alternate seat on the BOA with a term expiration of December 31, 2025.

Motion died due to the lack of a second.

Motion: It was moved by Mr. Sutton, seconded by Mr. Wagner, to appoint Sydney Talcott to fill the remainder of the unexpired 2nd Alternate seat on the BOA with a term expiration of December 31, 2025.

Discussion: A discussion ensued about the nominees.

Roll Call Vote: Ayes – Horn, Janson, Sutton, Wagner, and Wouters.
Nays – Golding and Mayor Hoffman.

The motion passed 5-2.

Item D **1. Approve/Disapprove the reappointment of Justin Lerman to a new four-year Regular Member term on the Planning Commission (PC) expiring December 31, 2028; and**

2. Approve/Disapprove the appointment of Justin Henderson to a four-year Regular Member term on the PC beginning January 1, 2025, and expiring December 31, 2028; and

3. Approve/Disapprove the appointment of Debbie Cole to a four-year 1st Alternate term on the PC beginning January 1, 2025, and expiring December 31, 2028; and

4. Nominate and appoint a new 2nd Alternate to fill the remainder of the unexpired 2nd Alternate seat on the PC with a term expiration of December 31, 2027

Mayor Hoffman introduced the item.

Motion: It was moved by Mr. Janson, seconded by Mr. Sutton, to approve the appointment of Justin Lerman to a four-year Regular Member term on the Planning Commission (PC), beginning January 1, 2025, and expiring December 31, 2028.

Discussion: A discussion ensued about the reappointment.

Roll Call Vote: Ayes –Janson and Sutton.
Nays – Wagner, Wouters, Golding, Horn, and Mayor Hoffman.

The motion failed 5-2.

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to approve the appointment of Justin Henderson to a four-year Regular Member term on the Planning Commission (PC) beginning January 1, 2025, expiring December 31, 2028.

Discussion: None

Roll Call Vote: Ayes –Sutton, Wagner, Wouters, Golding, Horn, Janson, and Mayor Hoffman.

The motion passed unanimously.

City Clerk Sheri Gosselin noted Ms. Cole would now be eligible for a Regular Member appointment.

Motion: It was moved by Ms. Golding, seconded by Mr. Janson, to approve the appointment of Debbie Cole to a four-year Regular Member term on the PC beginning January 1, 2025, and expiring December 31, 2028.

Discussion: None

Roll Call Vote: Ayes – Wagner, Wouters, Golding, Horn, Janson, Sutton, and Mayor Hoffman.

The motion passed unanimously.

Motion: It was moved by Ms. Golding, seconded by Mr. Janson, to appoint Dean Haddock to a four-year 1st Alternate term on the PC beginning January 1, 2025, and expiring December 31, 2028.

Discussion: None

Roll Call Vote: Ayes – Wouters, Golding, Horn, Janson, Sutton, Wagner, and Mayor Hoffman. The motion passed unanimously.

Motion: It was moved by Ms. Golding, seconded by Mr. Horn, to appoint Matthew Filer to fill the remainder of the unexpired 2nd Alternate seat on the PC with a term expiration of December 31, 2027.

Discussion: None

Roll Call Vote: Ayes –Golding, Horn, Janson, Sutton, Wagner, Wouters, and Mayor Hoffman.

The motion passed unanimously.

Item E **1. Approve/Disapprove the reappointment of Frances Povloski to a new four-year Regular Member term on the Community Redevelopment Agency (CRA) expiring December 31, 2028; and**

2. Approve/Disapprove the appointment of Ron Whittington to a four-year Regular Member term on the CRA beginning January 1, 2025, and expiring December 31, 2028; and

3. Nominate and appoint a new 1st Alternate to fill the remainder of the unexpired 1st Alternate term on the CRA beginning January 1, 2025, expiring date of December 31, 2027; and

4. Nominate and appoint a new 2nd Alternate to fill the remainder of the unexpired 2nd Alternate term on the CRA with a term expiring date of December 31, 2026

Mayor Hoffman introduced the item.

Motion: It was moved by Mr. Janson, seconded by Mr. Wouters, to approve the reappointment of Frances Povloski to a new four-year Regular Member term on the Community Redevelopment Agency (CRA) expiring December 31, 2028.

Discussion: A discussion ensued about attendance concerns and letting Ms. Povloski's term expire.

Mr. Janson withdrew the motion, and Mr. Wouters withdrew the second.

Motion: It was moved by Ms. Golding, seconded by Mr. Janson, to approve the appointment of Ron Whittington to a four-year Regular Member term on the CRA beginning January 1, 2025, and expiring December 31, 2028.

Discussion: A discussion ensued about membership and terms.

Roll Call Vote: Ayes – Janson, Sutton, Wagner, Wouters, Golding, Horn, and Mayor Hoffman

The motion passed unanimously.

Motion: It was moved by Mr. Sutton, seconded by Mr. Janson, to appoint Kevin Meyers to a four-year Regular Member term on the CRA beginning January 1, 2025, and expiring December 31, 2028.

Discussion: None

Roll Call Vote: Ayes – Sutton, Wagner, Wouters, Golding, Janson, and Mayor Hoffman.
Nays – Golding.

The motion passed 6-1.

Motion: It was moved by Mr. Wagner, seconded by Mr. Janson, to revoke the appointment of Sydney Talcott to the BOA. *(reference to Item C 4.)*

Discussion: None

Roll Call Vote: Ayes – Wagner, Wouters, Golding, Horn, Janson, Sutton, and Mayor Hoffman.

The motion passed unanimously.

Motion: It was moved by Ms. Golding, seconded by Mr. Sutton, to appoint Sydney Talcott as 1st Alternate to fill the remainder of the unexpired 1st Alternate term on the CRA beginning January 1, 2025, expiring date of December 31, 2027.

Discussion: None

Roll Call Vote: Ayes – Golding, Horn, Janson, Sutton, Wagner, Wouters, and Mayor Hoffman.

The motion passed unanimously.

Motion: It was moved by Ms. Golding to appoint Matthew Roberts as 2nd Alternate to fill the remainder of the unexpired 2nd Alternate term on the CRA with a term expiring date of December 31, 2026.

The motion died due to the lack of a second.

Motion: It was moved by Mr. Janson to appoint Caren Doherty as 2nd Alternate to fill the remainder of the unexpired 2nd Alternate term on the CRA with a term expiring date of December 31, 2026.

The motion died due to the lack of a second.

Discussion: A discussion ensued about the CRA board composition.

The City Council agreed to postpone the appointment of a 2nd Alternate on the CRA.

Item F **1. Appoint a Chair for the Community Redevelopment Agency for a one-year term beginning January 1, 2025; and**

2. Appoint a Vice-Chair for the Community Redevelopment Agency for a one-year term beginning January 1, 2025

Mayor Hoffman opened the floor for nominations for the CRA Chair.

Council Member Horn nominated Gary Pateau for CRA Chair.

Hearing no other names, Mayor Hoffman closed the floor for nominations.

Discussion: None

Gary Pateau was appointed as the Chair for the Community Redevelopment Agency for a one-year term beginning January 1, 2025.

Mayor Hoffman opened the floor for nominations for the CRA Vice-Chair.

Council Member Golding nominated Thad Moseley for CRA Vice-Chair.

Council Member Sutton nominated Ron Whittington for CRA Vice-Chair.

Mayor Hoffman closed the floor for nominations.

Discussion: None

Roll Call Vote: Janson – Whittington
Sutton – Whittington
Wagner – Whittington
Wouters – Whittington
Golding – Moseley
Horn – Whittington
Mayor Hoffman – Moseley

Ron Whittington was appointed Vice-Chair for the Community Redevelopment Agency for a one-year term beginning January 1, 2025.

City Attorney Migut suggested a motion to confirm both positions.

Motion: It was moved by Mr. Janson, seconded by Mr. Wagner, to approve Gary Pateau as Chair for the Community Redevelopment Agency for a one-year term beginning January 1, 2025 and Ron Whittington as the Vice-Chair for the Community Redevelopment Agency for a one-year term beginning January 1, 2025.

Discussion: None

Roll Call Vote: Ayes – Sutton, Wagner, Wouters, Golding, Horn, Janson, and Mayor Hoffman

The motion passed unanimously.

Mayor Hoffman requested a motion to fill the BOA vacancy. *(reference to Item C 4.)*

Motion: It was moved by Ms. Golding, seconded by Mr. Janson, to appoint Douglas Dell to fill the remainder of the unexpired 2nd Alternate seat on the BOA with a term expiration of December 31, 2025.

Discussion: None

Roll Call Vote: Ayes – Wagner, Wouters, Golding, Horn, Janson, Sutton, and Mayor Hoffman

The motion passed unanimously.

RESOLUTIONS: None

ORDINANCES:

Item A Adopt/Deny Ordinance No. 2024-8214 on the second reading adopting the 2050 Comprehensive Plan for the City of Jacksonville Beach

Director of Planning and Development Heather Ireland provided background on the item.

Mayor Hoffman requested the City Clerk read Ordinance No. 2024-8214 by title only, whereupon Ms. Gosselin read the following:

> **"AN ORDINANCE OF THE CITY OF JACKSONVILLE BEACH, FLORIDA, TRANSMITTING PROPOSED AMENDMENTS TO THE 2030 COMPREHENSIVE PLAN AND ALSO TRANSMITTING A NEW MAP SERIES AND DATA AND ANALYSIS TO THE STATE OF FLORIDA'S VARIOUS AGENCIES FOR REVIEW AND COMMENT; PROVIDING FOR ADOPTION OF SAID AMENDMENTS AND ADOPTING A 2050 COMPREHENSIVE PLAN WITH VISIONS, INTENTS, AND STRATEGIES UPON RECEIPT OF SAID COMMENTS AND COMPLETION OF THE STATE REVIEW PROCESS; PROVIDING DIRECTIONS TO THE PLANNING AND DEVELOPMENT DEPARTMENT; PROVIDING FOR PURPOSE AND INTENT; PROVIDING FOR CONFLICT; ESTABLISHING SEVERABILITY; AND PROVIDING AN EFFECTIVE DATE."**

Mayor Hoffman read the following: "This ordinance for the amendment to the text of the 2030 Comprehensive Plan is before this Council for a public hearing and adoption on its second reading.

Under the laws of the State of Florida, an ordinance which changes the text of any Element of the City's 2030 Comprehensive Plan is a 'quasi-legislative' proceeding.

A quasi-legislative proceeding means that a governing body is acting in its rule-making capacity. It is the duty of the Council to arrive at sound decisions regarding proposed changes to the text of the adopted 2030 Comprehensive Plan. This includes receiving citizen input regarding any proposed text change.

The application has been reviewed by Staff and the Planning Commission for consistency with other portions of the Comprehensive Plan. The Council may hear from all interested parties in the legislative determination of an amendment to the text of the City's 2030 Comprehensive Plan. The Council's decision on a Comprehensive plan amendment application is based on the criteria set forth in Section 34-182 of the Land Development Code. Each member of the Council has been provided a copy of the criteria.

I will now open the public hearing on Ordinance No. 2024-8214."

Public Hearing: No one came forward to speak. Mayor Hoffman closed the public hearing.

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to adopt Ordinance No. 2024-8214 on the second reading adopting the 2050 Comprehensive Plan for the City of Jacksonville Beach.

Discussion: None

Roll Call Vote: Ayes – Wouters, Golding, Horn, Janson, Sutton, Wagner, and Mayor Hoffman.

The motion passed unanimously.

Item B **Adopt/Deny Ordinance No. 2024-8218 on the second reading for sidewalk dining**

Ms. Ireland provided background on the item.

Mayor Hoffman requested the City Clerk read Ordinance No. 2024-8218 by title only, whereupon Ms. Gosselin read the following:

"AN ORDINANCE OF THE CITY OF JACKSONVILLE BEACH, FLORIDA, AMENDING CHAPTER 28 - STREETS, SIDEWALKS, AND OTHER PUBLIC PLACES, BY AMENDING SECTION 28-12 EXPANDING A SIDEWALK DINING PROGRAM IN THE DOWNTOWN INCENTIVE ZONE WITHIN THE DOWNTOWN REDEVELOPMENT DISTRICT; PROVIDING FOR REPEAL OF CONFLICTING ORDINANCES, SEVERABILITY, CODIFICATION, AND AN EFFECTIVE DATE."

Mayor Hoffman read the following: "This ordinance is before this Council for a public hearing and consideration on its second reading.

I will now open the public hearing on Ordinance No. 2024-8218."

Public Hearing:
The following spoke in support of the ordinance:

- Thad Moseley, 3701 Duval Drive, Jacksonville Beach

The following spoke about the ordinance:

- KC Braun, 804 13th Avenue North, Jacksonville Beach

Mayor Hoffman closed the public hearing.

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to adopt Ordinance No. 2024-8218 on the second reading for sidewalk dining.

Discussion: A discussion ensued about community value.

Roll Call Vote: Ayes – Golding, Horn, Janson, Sutton, Wagner, Wouters, and Mayor Hoffman.

The motion passed unanimously.

Item C **Approve/Disapprove Ordinance No. 2024-8219 on the first reading for "Zoning in Progress" suspension of certain activities, and schedule a second reading for January 21, 2025**

Ms. Ireland provided background on the item.

Mayor Hoffman requested the City Clerk read Ordinance No. 2024-8219 by title only, whereupon Ms. Gosselin read the following:

> **"AN ORDINANCE OF THE CITY OF JACKSONVILLE BEACH, FLORIDA, PERTAINING TO LAND USE AND ZONING IN JACKSONVILLE BEACH; ENACTING A TEMPORARY SUSPENSION OF CERTAIN APPLICATIONS; PROHIBITING THE PROCESSING OF CERTAIN COMPREHENSIVE PLAN TEXT AND MAP AMENDMENTS, REZONINGS, VARIANCES, AND SPECIAL EXCEPTIONS TO ALLOW CITY STAFF TIME TO REVIEW, STUDY, AND PREPARE FINAL AMENDMENTS TO THE CITY OF JACKSONVILLE BEACH LAND DEVELOPMENT CODE AND ALLOW CITY COUNCIL TIME TO ADOPT FINAL AMENDMENTS TO THE LAND DEVELOPMENT CODE; PROVIDING FOR PURPOSE AND INTENT, SEVERABILITY, CONFLICT, SCRIVENER'S ERRORS, NON-CODIFICATION, AND AN EFFECTIVE DATE."**

Mayor Hoffman read the following: "This ordinance is before this Council for a public hearing and consideration on its first reading.

I will now open the public hearing on Ordinance No. 2024-8219."

Public Hearing: No one came forward to speak. Mayor Hoffman closed the public hearing.

Motion: It was moved by Mr. Janson, seconded by Ms. Golding, to approve Ordinance No. 2024-8219 on the first reading for "Zoning in Progress" suspension of certain activities, and schedule a second reading for January 21, 2025.

Discussion: A discussion ensued about the ordinance, talking points, and code changes.

Roll Call Vote: Ayes – Horn, Janson, Sutton, Wagner, Wouters, Golding, and Mayor Hoffman.

The motion passed unanimously.

ADJOURNMENT:

Motion: It was moved by Ms. Golding, seconded by Mr. Sutton, to adjourn.

Voice Vote: In a voice vote, the motion passed unanimously.

There being no further business, the meeting adjourned at 8:27 P.M.

Submitted by: Sheri Gosselin
City Clerk

Approval:

Christine H. Hoffman, MAYOR

Date: 1/24/25