City of Jacksonville Beach

Agenda Special Meeting for Budget Adoption

City Council

11 North Third Street
Jacksonville Beach, Florida

Tuesday, September 5, 2023 **5:30 PM** **Council Chambers**

MEMORANDUM TO:

The Honorable Mayor and
Members of the City Council
City of Jacksonville Beach, Florida

Council Members:

The following Agenda of Business has been prepared for consideration and action at the Special Meeting of the City Council for budget adoption.

CALL TO ORDER

ROLL CALL

THE PURPOSE OF THIS MEETING IS TO:

A.

1. Adopt a proposed Millage Rate for FY2024; and
2. Adopt a Tentative Operating Budget for FY2024

MAYOR READS STATEMENT

A. (must read before public hearing)

MAYOR OPENS PUBLIC HEARING

A. Public Hearing on the proposed Millage Rate and the tentative Operating Budget

MAYOR CLOSES PUBLIC HEARING

COUNCIL ACTIONS

A. Motion to adopt the proposed Millage Rate for operating purposes of $3.9947 mills

- Discussion and Vote

B. Motion to adopt the tentative Operating Budget for Fiscal Year 2023-2024 of $212,809,512

- Discussion and Vote

ADJOURNMENT

NOTICE

In accordance with Section 286.0105, Florida Statutes, any person desirous of appealing any decision reached at this meeting may need a record of the proceedings. Such person may need to ensure that a verbatim record of the proceedings is made, which record includes the testimony and evidence upon which the appeal is to be based.

The public is encouraged to speak on issues on this Agenda that concern them. Anyone who wishes to speak should submit the request to the City Clerk or to the recording secretary prior to the beginning of the meeting. These forms are available at the entrance of the City Council Chambers for your convenience.

In accordance with the Americans with Disabilities Act and Section 286.26, Florida Statutes, persons with disabilities needing a special accommodation to participate in this meeting should contact the City Clerk's Office at (904) 247-6299 no later than one business day before the meeting.

CITY COUNCIL AGENDA ITEM	
TO:	Mayor and Council
FROM:	Michael J. Staffopoulos, City Manager
DATE:	07/20/2023
SUBJECT:	Proposed Millage Rate and Tentative Operating Budget

BACKGROUND

The purpose of this meeting is to hold a public hearing for the adoption of the Proposed Millage Rate and Tentative Operating Budget for the fiscal year beginning October 1, 2023, and ending September 30, 2024. These items are being held at a Special Meeting to comply with State Statutes.

The first item to be discussed is the Proposed Millage Rate. The tentative operating budget has been prepared using an unchanged millage rate of $3.9947 per $1,000 of assessed taxable value, 18.9% lower than the statewide average of $4.9275.

The second item to be discussed is the Tentative Operating Budget. FY2024 is the fourth consecutive fiscal year that we have prepared the budget while continuing to deal with uncertainty stemming from the COVID-19 pandemic and the volatile recovery that follows. While the financial outlook has generally improved since the onset of the pandemic, the recovery remains challenging. The budget being presented will allow the City to maintain its current service levels while also making significant investments in capital improvements. Additionally, the City continues to maintain its debt free status attained in October 2020.

As stewards of the taxpayer resources that make possible the services that are essential to our community, we will continue to manage these resources conservatively and responsibly.

The staff and City Council held four workshops to discuss all facets of the budget.

FINANCIAL IMPACT

The Tentative Operating Budget for Fiscal Year 2023-2024 is $212,809,512. The tentative operating budget is $10,644,895, or 4.8% lower than the current year.

The General Fund's proposed budget is $28,677,150, 7.6% higher than the current year. While property taxes represent 57.2% of General Fund revenues, 51% of the General Fund's total budget is used to pay for police and fire services.

- Total assessed value increased by $51,727,508 or 10.5%, which includes new construction of $48,253,648.
- Using planned 2024 millage rates, a homeowner in Jacksonville Beach with an assessed median value of $285,780 (and a homestead exemption of $50,000) can expect to pay $4,560 in property taxes. Of that amount, $942 (or $78.49 per month) will be paid to the City of Jacksonville Beach.

AGENDA ITEM:	A.
MEETING DATE:	September 5, 2023

- Currently, the 'Save our Homes' amendment limits the annual increase on homesteaded property to the lower of 3% or the annual percent change in the Consumer Price Index. This reduces valuation increases for homesteaded residents.

REQUESTED ACTION

1. Adopt a proposed Millage Rate for FY2024; and
2. Adopt a Tentative Operating Budget for FY2024

ATTACHMENTS

1. All Funds Summary
2. Where Your Property Tax Dollars Go

AGENDA ITEM:	A.
MEETING DATE:	September 5, 2023

City of Jacksonville Beach - All Funds
Combined Summary of Revenues and Expenditures

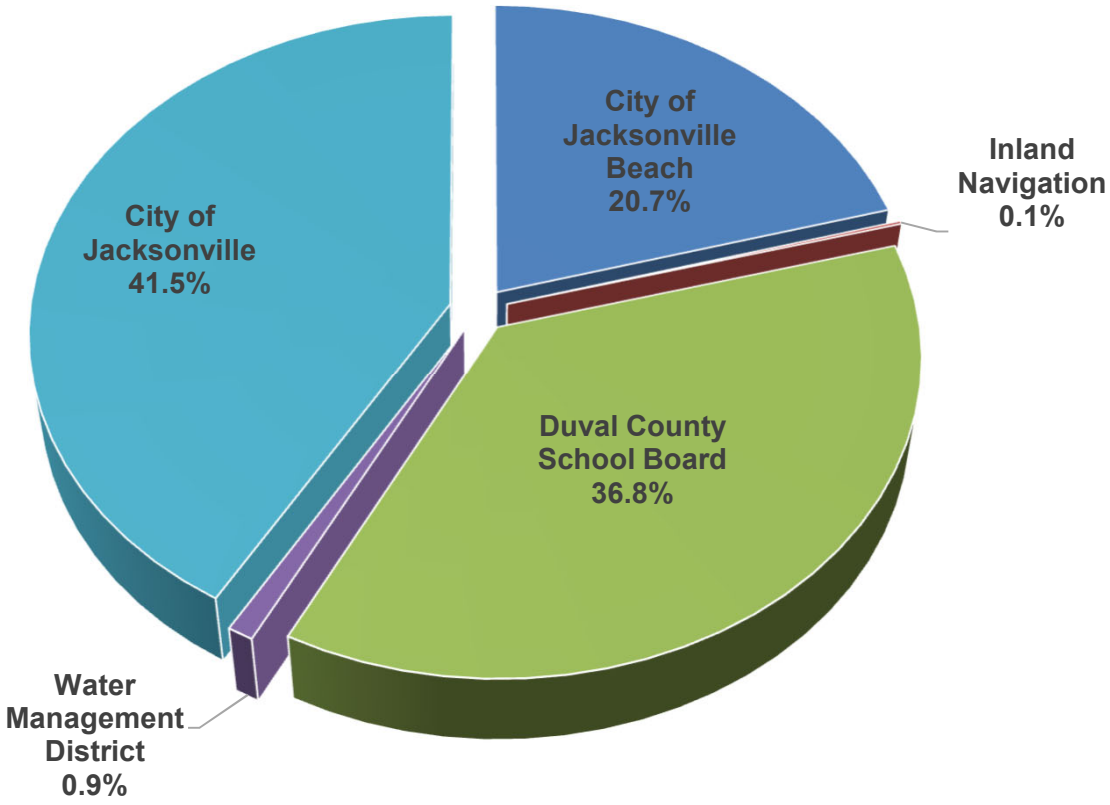
	Actual 2021	Actual 2022	Original Budget 2023	Proposed Budget 2024	Increase -Decrease	% Change
Unrestricted/unassigned	$ 84,690,637	$ 100,630,848	$ 109,862,753	$ 85,243,033	$ (24,619,720)	-22.4%
All other balances	213,753,673	235,674,870	216,753,709	216,753,709	-	0.0%
Beginning Fund Balance	**298,444,310**	**336,305,718**	**326,616,462**	**301,996,742**	**(24,619,720)**	-7.5%
Revenues						
Taxes	26,618,023	28,480,809	31,139,803	34,373,204	3,233,401	10.4%
Permits & Fees	845,334	1,033,441	647,300	795,100	147,800	22.8%
Intergovernmental	5,020,530	8,935,227	4,434,113	4,691,646	257,533	5.8%
Charges for Services	120,572,541	148,024,553	137,395,861	146,697,590	9,301,729	6.8%
Fines & Forfeitures	332,245	347,667	241,000	267,000	26,000	10.8%
Interest & other	27,299,652	(13,591,173)	16,836,118	15,684,088	(1,152,030)	-6.8%
Transfers In	9,066,020	10,728,252	8,140,492	8,253,070	112,578	1.4%
Total Revenues	**189,754,345**	**183,958,776**	**198,834,687**	**210,761,698**	**11,927,011**	6.0%
Other Financing Sources	**296,474**	**-**				
Expenditures						
Personal Services	30,837,392	31,909,820	35,796,848	39,533,963	3,737,115	10.4%
Operating-Energy	55,519,493	79,796,000	68,692,435	69,776,331	1,083,896	1.6%
Operating-All Other	40,969,680	42,411,373	50,419,234	56,691,198	6,271,964	12.4%
Capital Outlay	10,038,228	19,339,546	59,895,398	37,972,950	(21,922,448)	-36.6%
Debt Service	2,150,000	-	-	-	-	0.0%
Grants to Others	15,199	34,300	510,000	582,000	72,000	14.1%
Transfers	9,066,020	10,728,252	8,140,492	8,253,070	112,578	1.4%
Total Expenditures	**148,596,012**	**184,219,292**	**223,454,407**	**212,809,512**	**(10,644,895)**	-4.8%
Other Financing Uses	**3,593,400**	**-**				
Change in Fund Balance	**37,861,407**	**(260,516)**	**(24,619,720)**	**(2,047,814)**	**22,571,906**	-91.68%
Unrestricted/unassigned	100,630,848	109,862,753	85,243,033	83,195,219	(2,047,814)	-2.4%
All other balances	235,674,870	216,753,709	216,753,709	216,753,709	-	0.0%
Ending Fund Balance	**$ 336,305,718**	**$ 326,616,462**	**$ 301,996,742**	**$ 299,948,928**	**$ (2,047,814)**	-0.7%
Expenditures by Department						
00 - Non-Departmental	6,399,813	9,667,847	10,183,167	12,408,384	2,225,217	21.9%
01 - Executive	1,842,510	2,039,549	2,387,999	2,654,695	266,696	11.2%
02 - Finance	5,742,840	6,050,069	7,859,858	8,776,368	916,510	11.7%
04 - Planning and Development	1,030,087	1,096,159	1,232,919	1,400,700	167,781	13.6%
06 - Parks and Recreation	5,919,462	6,543,132	7,494,900	8,210,669	715,769	9.6%
07 - Public Works	17,268,353	18,294,578	27,705,510	28,729,200	1,023,690	3.7%
09 - Police	11,104,191	10,946,151	11,648,898	12,697,986	1,049,088	9.0%
10 - Fire and Emergency Services	2,984,593	3,008,163	3,148,652	3,351,287	202,635	6.4%
12 - Beaches Energy Services	80,702,885	105,906,389	100,372,570	103,223,483	2,850,913	2.8%
13 - Human Resources	12,762,998	12,839,075	14,156,615	15,274,806	1,118,191	7.9%
16 - Community Redevelopment	1,767,505	6,527,535	35,230,849	13,834,007	(21,396,842)	-60.7%
17 - Information Services	1,070,774	1,300,645	2,032,470	2,247,927	215,457	10.6%
Total Expenditures	**$ 148,596,012**	**$ 184,219,292**	**$ 223,454,407**	**$ 212,809,512**	**$ (10,644,895)**	-4.8%
Expenditures by Major/Nonmajor Fund:						
General Fund	$ 24,521,512	$ 27,055,302	$ 26,657,072	$ 28,677,150	$ 2,020,078	7.6%
Redevelopment	3,087,977	7,750,151	36,621,995	15,531,851	(21,090,144)	-57.6%
General Capital Projects	1,169,454	2,937,638	4,314,400	6,861,085	2,546,685	59.0%
Electric	78,155,134	102,438,633	97,432,960	100,071,158	2,638,198	2.7%
Water & Sewer	10,501,039	10,918,437	12,009,494	14,080,396	2,070,902	17.2%
Total Major Funds	117,435,115	151,100,161	177,035,921	165,221,640	(11,814,281)	-6.7%
Nonmajor Governmental	1,713,030	1,794,891	7,659,686	2,927,366	(4,732,320)	-61.8%
Nonmajor Enterprise	9,234,467	10,534,189	14,424,618	18,017,182	3,592,564	24.9%
Internal Service	12,202,703	12,558,320	15,749,360	17,948,519	2,199,159	14.0%
Pension	8,010,697	8,231,730	8,584,822	8,694,805	109,983	1.3%
Total Nonmajor Funds	31,160,897	33,119,131	46,418,486	47,587,872	1,169,386	2.5%
Total Expenditures	**$ 148,596,012**	**$ 184,219,292**	**$ 223,454,407**	**$ 212,809,512**	**$ (10,644,895)**	-4.8%
Total Expenditures	$ 148,596,012	$ 184,219,292	$ 223,454,407	$ 212,809,512	$ (10,644,895)	-4.8%
less: Internal Service Charges	12,202,703	12,558,320	15,749,360	17,948,519	2,199,159	14.0%
less: Transfers	9,066,020	10,728,252	8,140,492	8,253,070	112,578	1.4%
Net Budgeted Expenditures	**$ 127,327,289**	**$ 160,932,719**	**$ 199,564,555**	**$ 186,607,923**	**$ (12,956,632)**	-6.5%

Where Your Property Tax Dollars Go

Property Taxes on a Home with Homestead Exemption*

($50,000; $25,000 for school districts)

Current Millage Rate			Proposed FY2024 Millage Rate	
Millage Rate	Property Tax		Millage Rate	Property Tax
$3.9947	**$942**	**City of Jacksonville Beach**	**$3.9947**	**$942**
0.0320	$8	Inland Navigation	0.0288	$7
5.4840	$1,430	Duval County School Board	6.4310	$1,677
0.1974	$47	Water Management District	0.1793	$42
8.0262	$1,892	City of Jacksonville	8.0262	$1,892
$17.7343	$4,318	TOTAL	$18.6600	$4,560



Based on a median home assessed value of $285,780 (Property Appraiser)

THIS STATEMENT MUST BE READ BEFORE PUBLIC HEARING

SPECIAL COUNCIL MEETING - September 5, 2023 - 5:30 p.m.

The first item to be discussed is the Proposed Millage Rate. The budget for the City of Jacksonville Beach was prepared using a millage rate of $3.9947 mills. The rolled back rate is $3.6461 mills. The proposed millage rate of $3.9947 mills is 9.56% more than the rolled back rate.

The second item to be discussed is the Tentative Operating Budget.

The Tentative Operating Budget for Fiscal Year 2023-2024 is $212,809,512.